MINA TRENTA NA LIHESLATURAN GUAHAN THIRTIETH GUAM LEGISLATURE 2010 (SECOND REGULAR SESSION)

BILL NO. 455-30 (LOR)

INTRODUCED BY:

1

FRANK B. AGUON

AN ACT TO ESTABLISH THE ADMINISTRATIVE RULES AND REGULATIONS OF THE DEPARTMENT OF PUBLIC HEALTH& SOCIAL SERVICES RELATIVE TO CHILD CARE CENTERS AND GROUP CHILD CARE HOMES, UNDER ARTICLE 1 OF CHAPTER 1, DIVISION 1, TITLE 26, GUAM ADMINISTRATIVE RULES AND REGULATIONS, AND IN CONFORMANCE WITH ARTICLE 4 – CHILD WELFARE SERVICES ACT, CHAPTER 4, TITLE 10, GUAM CODE ANNOTATED.

BE IT ENACTED BY THE PEOPLE OF GUAM:

- 2 Section 1. Legislative Findings and Intent.
- 3 I Liheslaturan Guahan finds that the administrative rules and
- 4 regulations for Child Care Facilities are antiquated. The Department of
- 5 Public Health & Social Service is currently utilizing Social Services Rules
- 6 and Regulations No. 10 which were initially established pursuant to
- 7 Section 9120.7 of Chapter X, Government Code of Guam on December 12,
- 8 1972, as amended and promulgated pursuant to Executive Order 78-27 on
- 9 September 8, 1978. Though the amended rules and regulations went

- through the public hearing process, the revised Standards "Social Services
- 2 Rules and Regulations No.10 were ultimately approved and promulgated
- 3 pursuant to Executive Order No. 1978-10, but not subsequently transmitted
- 4 to I Liheslaturan Guahan. Consequently, the current rules and regulations
- 5 being utilized have not been duly revised and fully promulgated for the
- 6 past thirty-three years.
- 7 I Liheslaturan Guahan finds that the proposed administrative rules and
- 8 regulations pursuant to this Act for Child Care Centers and Group Child
- 9 Care Homes, as provided and required pursuant to Article 4- Child
- 10 Welfare Services Act, of Chapter 4, Title 10, Guam Code Annotated (P.L.
- 11 11-99), is appropriate and necessary.
- Further, I Liheslaturan Guahan takes due note that the Department of
- 13 Public Health & Social Services, in the development of the proposed
- 14 guidelines addressed herein, made a good faith effort to be inclusive of the
- 15 affected stakeholders in the child care industry. The proposed rules and
- 16 regulations is a work product which has to great extent incorporated
- impute from stakeholders in the field -albeit perhaps without universal
- 18 approval but with the widespread recognition that the existing rules are
- 19 antiquated and significant revision is necessary.
- It is the intent of *I Liheslaturan Guahan* to provide for the initial
- establishment of the administrative rules and regulations for Child Care
- 22 Centers and Group Child Care Homes.
- 23 Further, so as to insure that the rules adopted pursuant to this Act

- remain pertinent to and consistent with the needs of the community, it is
- 2 the intent of I Liheslaturan Guahan to provide an authorization and mandate
- 3 for the Department of Public Health & Social Services to regularly review
- 4 the rules adopted pursuant to this Act, and as appropriate promulgate
- 5 amendments thereto pursuant to Article 3- Rule Making Procedures, of
- 6 Chapter 9, Title 5, Guam Code Annotated.
- Section 2. Adoption of Rules. Notwithstanding any other provision
- 8 of law, rule, regulation and Executive Order, the rules and regulations of
- 9 the Department of Public Health & Social Services for Child Care Centers
- and Group Child Care Homes, and attached hereto as Exhibit "A", are
- 11 hereby adopted by I Mina'Trenta Na Liheslaturan Guahan, and shall be
- codified under Article 1- Child Welfare Services Act, of Chapter 1, Division
- 13 1, Title 26, Guam Administrative Rules and Regulations.
- Section 3. Amendment of Rules. The Department of Public Health
- Let 4 & Social Services shall, at a minimum of every five years, and pursuant to
- 16 Article 3- Rule Making Procedures, of Chapter 9, Title 5, Guam Code
- 17 Annotated, review and amend the administrative rules and regulations
- adopted pursuant to Section 2 of this Act.
- 19 **Section 4. Effective Date.** The administrative rules and regulations
- 20 adopted pursuant to Section 2 of this Act shall become effective upon
- 21 enactment.

2		Title 26 Guam Administrative Rules and Regulations	
3		Chapter 1	
4	Article 1 - Child Welfare Services Act		
5		RULES AND REGULATIONS FOR LICENSED	
6	CHILD CARE CENTERS AND GROUP CHILD CARE HOME		
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1 APPENDICES

2 Appendix ____ [Reserved pending promulgation]

Section 1101.0 1 **GENERAL PROVISIONS** 2 The purpose of these rules and regulations is to formulate **§1101.1** Purpose. 3 standards for licensed child care centers and group child care homes that will 4 protect and promote the welfare and positive development of children being served. 5 **§1101.2** Applicability. 6 7 (a) These rules and regulations are applicable to the following child care facilities, public and private: 1) Child Care Center and 2) Group Child Care Home. 8 These rules and regulations do not apply to Group Family Home, (b) 9 Family Child Care Home, Family Foster Home, and Residential Treatment Facility. 10 Authority. The Government Code of Guam authorizes the 11 §1101.3 Department to adopt rules and regulations for licensing all child care facilities, to 12 issue licenses, and to ensure that all provisions of §2407 of Title 10 GCA, Chapter 13 2, Article 4 (Public Law 11-99) regarding licensing are carried out. The 14 Department shall inspect all child care facilities as defined in §1101.5(g). 15 **§1101.4 Title.** These rules and regulations shall be known and may be cited as 16 the "Rules and Regulations for Licensed Child Care Centers and Group Child Care 17 Homes." 18 **Definitions.** Wherever the following words appear in these rules and 19 **§1101.5** regulations, they shall have the following definition: 20

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(a)

APPEAL means a written, signed and dated statement requesting

- reconsideration or modification of a Departmental decision that negatively affects
- 2 the License of the child care facility. An appeal is made by the Licensee or by the
- 3 facility's legal entity.

- 4 (b) *CHILD* means a person under eighteen (18) years of age or a child with a disability up to twenty-one (21) years of age.
- 6 (c) *CHILD CARE ASSISTANT* means any person that provides assistance 7 to the teacher who provides primary care for children.
- 8 (d) *CHILD CARE ASSISTANT DIRECTOR* means a person who assists 9 the Child Care Director in the management of a child care facility and/or who has 10 the responsibility to administer the facility and to develop the total program in the 11 absence of the Child Care Director.
- 12 (e) *CHILD CARE CENTER* means a facility which provides child care for twelve (12) or more children during a portion of a twenty-four (24) hour day.
 - (f) CHILD CARE DIRECTOR means a person having responsibility in the management and administration of the facility and to develop the total program.
- 16 (g) CHILD CARE FACILITY means any center or home licensed by the
 17 Department to provide care, education, and supervision for a child for all or part of
 18 the twenty-four (24) hour day, whether or not the facility is operated for profit, or
 19 charges for the services it offers.
- 20 (h) *COOK* means any person who prepares meals for children enrolled in 21 a child care facility.
- 22 (i) *DEPARTMENT* means the Guam Department of Public Health and 23 Social Services.
- 24 (j) *DENIAL* means refusal by the Director to issue a License on a new or renewal application.
- 26 (k) *DIRECTOR* means the Director of Public Health and Social Services 27 or his/her authorized representative.

- 1 (l) *DIVISION* means the Division of Public Welfare, Department of Public Health and Social Services.
- (m) *EARLY CHILDHOOD PROVIDER* means a person employed with compensation and with knowledge, skills, and abilities in early childhood education and is responsible for the physical well-being, direct care, health, safety, supervision, and guidance of children in child care. Education and experience in working with children birth to five differentiate the various levels of Initial, Lead and Master Provider. (refer to Appendix A)
- 9 (n) *GROUP CHILD CARE HOME* means a home or facility which 10 provides child care for at least seven (7) and not more than twelve (12) children 11 during a portion of a twenty-four (24) hour day.
- 12 (o) GUAM EARLY LEARNING GUIDELINES FOR YOUNG CHILDREN
 13 BIRTH TO 36 MONTHS AND AGES THREE TO FIVE means the voluntary early
 14 learning guidelines of what young children birth to five years old should know and
 15 be able to do. (Appendix B)
 - (p) GUAM'S PLAN FOR PROFESSIONAL DEVELOPMENT means the early childhood education plan, as required by Executive Order 2004-14 (Appendix C) and part of Guam's Comprehensive Plan for the Care & Education of Young Children. (Appendix A).

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- (q) *INDIVIDUALIZED EDUCATION PROGRAM* means the document, commonly referred to as an IEP, describing the child's educational program as required by the Guam Department of Education, Division of Special Education under the Individuals with Disabilities Education Improvement Act of 2004 (IDEA), Part B to develop for every student with a disability who is found to meet the federal and state requirements for special education, designed to provide the child with a free and appropriate public education.
 - (r) INDIVIDUALIZED FAMILY SERVICE PLAN means the document,

- 1 commonly referred to as an IFSP, that identifies the child's and family's
- 2 individualized supports and early intervention services that will enhance the child's
- 3 overall development, as required by the Guam Department of Education, Division
- 4 of Special Education under the Individuals with Disabilities Education
- 5 Improvement Act of 2004 (IDEA), Part C for infants and toddlers with disabilities
- 6 and their families.
- 7 (s) INDIVIDUALS WITH DISABILITIES EDUCATION IMPROVEMENT
- 8 ACT OF 2004 means the United States federal law that governs how states and
- 9 public agencies provide early intervention, special education, and related services
- to children with disabilities.
- 11 (t) *INFANT* means a child from birth thru 12 months of age.
- 12 (u) LICENSE means a License to Operate a Child Care Facility.
- 13 (v) LICENSE TO OPERATE A CHILD CARE FACILITY (hereafter
- referred to as "License") means the official document issued by the Department
- authorizing the operation of a child care facility as defined under the terms of the
- 16 License. This is issued to a child care facility that has met compliance with the
- 17 minimum requirements as defined in the licensing laws, rules and regulations for
- the duration of two (2) calendar years.
- 19 (w) LICENSEE means any entity that is issued a License by the
- 20 Department.
- 21 (x) MAINTENANCE PERSONNEL means any person who provides
- 22 general maintenance or upkeep of the child care facility.
- 23 (y) PRACTICUM STUDENT means any person officially enrolled in any
- 24 higher education institution as a student in education, nursing, psychology, social
- work, early childhood, or related fields with approved practicum under supervision
- by an instructor and who adheres to a child care center's policies and procedures.
- 27 (z) PRESCHOOLER means a child who is 3 years to 5 years of age.

1	(aa) PROVISIONAL LICENSE means a temporary license issued by th
2	Department at the time of new application or renewal when the center does no
3	meet all licensing laws, rules and regulations for the duration not to exceed six (6
4	months unless determined by the Director.
5	(bb) REVOCATION means immediate retraction of a License when the
6	center exhibits a pattern of non-compliance or an imminent concern arises that
7	jeopardizes the well-being of children.
8	(cc) SCHOOL AGE means a child who is between the ages of 5 years an
9	12 years.
10	(dd) STAFF MEMBER means any person that is employed for
11	compensation or otherwise by the child care facility and is on the premises while
12	children are provided care. This includes, but is not limited to: Child Care Director
13	Child Care Assistant Director, Teachers, Early childhood providers, Teachers
14	Aides, Cooks, and Maintenance Personnel.
15	(ee) SUSPENSION means the deferment of a license for an issue of non
16	compliance that may be temporary.
17	(ff) TODDLER means a child who is 13 months thru 36 months of age.
18	(gg) VISITOR means a person visiting for a brief period of time and who
19	follows the center's policies and procedures.
20	(hh) VOLUNTEER means a person offering services to a child care facility
21	without remuneration, except for a reimbursable personal expenses allowed by th
22	early childhood providers.

Section 1102.0 LICENSE TO OPERATE A CHILD CARE FACILITY

§1102.1 License Required.

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- 2 (a) Any person, association, corporation, or partnership shall first obtain a 3 License from the Department to operate a child care facility, providing services 4 either with or without compensation.
- 5 (b) Any person, association, corporation, or partnership found to be 6 operating or conducting a child care facility without a License shall be found in 7 violation of these rules and regulations and must cease operations immediately 8 until compliance is met.
- 9 (c) Before a License is granted, the applicant must certify its compliance 10 with local officials according to all applicable health, safety, fire, building, and 11 sanitation regulations using a Certification of Compliance Form provided by the 12 Department.

§1102.2 Exclusions.

- (a) No License is required for the following:
 - (1) For the care by a relative, with or without compensation, where the person furnishing such care does not regularly engage in such activity and does not advertise or hold him/herself out as conducting a child care facility;
 - (2) For the care by parents who, on a mutually cooperative basis, exchange one another's children;
 - (3) For the care of children in their own home;
 - (4) For the care of children in a hospital or clinic;
- 23 (5) For the care of children in the following educational-type facilities:
- 25 (A) An accredited public or private educational institution 26 that operates primarily for educational purposes for those children

grades kindergarten through twelfth (12th) grade. In the event such accreditation does not include early childhood classrooms for those children below kindergarten (i.e., birth to five years), then the educational institution must comply with these rules and regulations and will fall under the jurisdiction of these rules and regulations;

- (B) A preschool classroom that is regulated by the Guam Department of Education or the Administration for Children and Families that adhere to federal guidelines and/or mandates, such as the Head Start Performance Standards.
- (C) An after-school care program operated directly by an accredited public or private educational facility; or
- (D) An after-school care program operated by another entity under contract with the educational facility and the curriculum content of the after-school program is approved by the Guam Department of Education;
- (6) For the temporary care of children in facilities operating in a shopping center, fitness center, hotel, or establishments during any part of a twenty-four (24) hour day while parents or persons responsible for the children are attending services or engaging in other activities who remain and are on the premises and care is not on a regular basis;
- (7) For the temporary care of children during any part of a twentyfour (24) hour day while parents remain and are on the premises participating in religious functions and care is not on a regular basis; and
- (8) For camps held on a seasonal basis where children are in temporary care during any part of a twenty-four (24) hour day.
- (9) For the care of children in child care facilities regulated by the U.S. Department of Defense. (i.e., Military Child Care Facilities)

- 1 (b) The exclusions of this section does not affect the authority of state and 2 federal governments to inspect any child care facilities and/or private property for 3 compliance.
- (c) Child care facilities that meet the criteria for exclusions as stated in §1102.2 shall provide the Department with documentation, such as the most current monitoring report, assuring that their facility has passed inspection and/or requirements by their respective accrediting institution or regulatory agency, as applicable.

§1102.3 Application for License.

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(a) The application to obtain a License or Renewal License shall be made on forms approved and supplied by the Department and shall be completed and submitted within a minimum of sixty (60) business days prior to the proposed opening date or date of expiration of License.

§1102.4 Application Packet

- 15 **(a)** The application packet shall include, but is not limited to the following:
 - (1) Application Form which shall include information on Owner or Licensee. The following information shall be supplied to the Division:
 - (a) The business name, mailing and physical address, and telephone number of the child care facility;
 - (b) The name, date of birth, business mailing and physical address, and business telephone number of the person(s) bearing the responsibility for the child care facility;
 - (c) The name, date of birth, business mailing and physical address, and business telephone number of the person(s)

1	having specific authority and responsibility for overall
2	administration and the services offered;
3	(d) The name of the owner or sponsoring agency, date of birth
4	(i.e., privately owned, church or agency owned) of the child
5	care facility; and
6	(e) Other information as required by the Division
7	(2) Current Copy of the "Rules and Regulations for Licensed Child
8	Care Centers and Group Child Care Homes";
9	(3) Copy of applicable child care laws (i.e., Title 10 Guam Code
10	Annotated, Chapter 2, Article 4 – Child Welfare Services Act);
11	(4) Staffing Pattern Form;
12	(5) Medical History Report Form;
13	(6) Documentation, to include Police and Court Clearances for
14	each staff member in the child care facility and a Signed Consent of Release
15	Form for the Department to conduct checks in local and national registries to
16	include, but not limited to: Child Abuse and Neglect Registry, Sex Offender
17	Registry, and any other National Background Checks as deemed necessary
18	by the Department to ensure the staffs' or prospective staff's capacity to
19	provide safe and constructive child care. For Group Child Care Homes, all
20	other adult members living in the home must also comply with these
21	clearances and background checks.
22	(7) Three (3) separate Character Reference letters for Child Care
23	Directors; and
24	(8) Certification of Compliance Form.
25	(b) The applicant shall provide and submit documents, not limited to the
26	following:
27	(1) Early Childhood Education Transcripts (for the Child Care

1	Director and Assistant Director);
2	(2) Verification of early childhood training for staff (i.e., training
3	certificates, transcripts)
4	(3) A copy of the child care facility's policies and procedures;
5	(4) A copy of the floor plan layout of the child care facility;
6	(5) A copy of the parent's handbook;
7	(6) Resume for the Early Childhood Director and Assistant
8	Director;
9	(7) Pediatric Cardio Pulmonary Resuscitation (CPR) and Pediatric
10	First Aid Certificates;
11	(8) A copy of each staff member's Health Certificates (issued by
12	the Division of Environmental Health of this Department);
13	(9) A copy of the Job-Site Inspection report issued by the Division
14	of Environmental Health of this Department;
15	(10) A copy of the Sanitary Permit(s) for the child care facility upon
16	issuance by the Division of Environmental Health of this Department; and
17	(11) Copy of immunization records for children enrolled.
18	(c) At no time shall an incomplete application package (for new, renewal, or
19	amendment, Licenses) be received by any staff of the Department.
20	(d) Applicants shall seek and comply with required applicable rules and
21	regulations concerning fire, building, sanitation, plumbing, electrical,
22	mechanical and zoning provided by the appropriate personnel from the
23	Department's Division of Environmental Health, Guam Fire Department,
24	Department of Public Works, Department of Land Management, and
25	Department of Revenue and Taxation.
26	(e) Applicants shall maintain accurate records of all information and
27	documents submitted to the Department which shall be readily available

- for review by the Department upon request during inspection.
- (f) New applicants shall be responsible for ensuring that all documents and compliance reports, in addition to the application packet described in §1102.4 are submitted to the Department no later than 60 business days prior to the proposed opening date of the child care facility.
 - (g) The Department shall provide reminder notices to the Licensee at least four (4) months prior to expiration of the License.
 - (h) Renewal applicants shall submit all documents and compliance reports no less than 60 business days prior to the expiration of the License. Failure to do so shall result in non-renewal of License and closure of operation.
 - (i) The Department shall conduct a licensing evaluation only after receiving a completed application and all required documents and reports to allow sufficient time of 30 days for the licensing worker to conduct inspections and reviews and complete a written report.

§1102.5 General Information Requirements.

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- 17 (a) Admission procedures shall require that sufficient information and 18 instruction from the parents or guardians be furnished to enable the staff member 19 to make decisions or act on behalf of the child.
 - The child care facility shall require a completed application with at least one (1) parent's or guardian's signature for each child to be kept on file. Prior to admission of a child to a child care facility, the Licensee shall obtain in writing from the child's parents or guardians the following information:
 - (1) Completed application form for each child and copy of child's birth certificate;
 - (2) The child's full legal name, birth date, ethnic background,

1	primary language spoken, current mailing and physical address, and
2	preferred names;
3	(3) The name and address of the parents or guardians who are
4	legally responsible for the child;
5	(4) Telephone numbers or instructions as to how the parents or
6	guardians may be reached during the hours the child is in the child care
7	facility;
8	(5) The name, mailing and physical address, and telephone number
9	of three (3) person(s) who shall assume responsibility for the child if for
10	some reason the parents or guardians cannot be reached immediately in an
11	emergency;
12	(6) Name, clinic, and telephone number of child's physician;
13	(7) Written consent to call another physician, when deemed
14	necessary;
15	(8) Written authorization for emergency care, including provision
16	of health insurance information;
17	(9) Child health report, that includes the child's immunization
18	record, and other pertinent information regarding the health of the child (i.e.,
19	last physical examination report, TB test);
20	(10) The name of parents' or guardians' current place of
21	employment, address and phone number;
22	(11) Plan for health care in case of an emergency (i.e., insurance
23	provider, insurance number, doctor);
24	(12) Authorization for medical treatment in case of an emergency
25	when parent or guardian can not be contacted;
26	(13) Date of enrollment in child care facility;
27	(14) Written medical reports and health information shall be on file

1	for each child, including a report of an annual physical examination,
2	up-to-date immunization records, pertinent information regarding any
3	particular health problems, or any specific instructions regarding care
4	or feeding for the child. These records shall be kept confidential and
5	information provided only to the Child Care Director or the Child
6	Care Director's authorized representatives operating the facility or
7	other staff with a need to know, in the event of an emergency or other
8	staff with the written consent of the parents.
9	(A) Conditional admissions may be granted provided that the
10	following conditions are met:
11	1. The date of each appointment and name of the
12	physician or health institution providing the physical
13	examination must be placed in the child's health folder; and
14	2. Proof of medical examination and/or
15	administration of medical services are provided to the child care
16	facility.
17	3. Failure to complete the immunizations and
18	clearances within one (1) month of enrollment shall result in the
19	expulsion of the child until such time as the child is in
20	compliance.
21	(15) Eating and sleeping habits;
22	(16) Toileting habits;
23	(17) Allergies;
24	(18) Fears and preferences;
25	(19) Permission to administer medications, indicating frequency and
26	dosage must be submitted in writing by parents/guardians; and
27	(20) Other information as required by the Division.

- 1 (b) The child care facility shall conduct a personal interview with the 2 parent or guardian to verify other pertinent information provided on the child's 3 overall behavior and to acquaint the parent or guardian with the child care facility's 4 policies and procedures.
- 5 (c) The child care facility shall secure written permission from at least 6 one (1) parent or guardian before taking children on excursions out of the facility.
- 7 (d) The child care facility shall require a "Parent/Guardian Authorization 8 Form to Pick-Up Child" for each child and keep it current and on file.
 - (e) Information pertaining to an individual child or parents or guardians of the child shall not be disclosed to persons other than the Early Childhood Director or authorized staff members, unless the parents or guardians of the child submit a signed consent form granting written permission for the disclosure or when an emergency arises necessitating release of the information.
- 14 (f) The parents or guardians shall be informed in writing of the child care 15 facility's policy regarding disclosure of information.

§1102.6 Issuance of License.

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- 17 (a) Upon completion of examination and satisfaction that the Licensee 18 and the child care facility has reasonably met all qualifications and standards 19 prescribed for the specific category of child care facility, the Department shall 20 issue a License.
 - (b) The License shall clearly state:
 - (1) The business name of the child care facility;
 - (2) The name(s) of the owner(s);
- 24 (3) The type of License issued;
- 25 (4) The category of the child care facility;
- 26 (5) The mailing address and physical location of the child care

1	facili	ty;	
2		(6) Contact telephone numbers	
3		(7) The age and gender of children to be served;	
4		(8) The capacity of the child care facility;	
5		(9) The issuance and expiration date of the License;	
6		(10) The License number; and	
7		(11) Other conditions or limitations, as deemed necessary by the	
8	Depa	rtment for the License.	
9	(c)	The License is non-transferable and shall be valid only with respect to	
10	the person,	and physical location specified. It shall also be subject to review when	
11	there is a significant change in operating policies that affects the health, safety, and		
12	care of chil	dren and any changes in §1102.6(b) above.	
13	(d)	The Department shall issue the following types of License:	
14		(1) License. A License shall be issued to a facility which is found	
15	to be in con	formity with child care rules and regulations.	
16		(2) Provisional License. A Provisional License shall be issued to a	
17	newly estab	olished or existing child care facility when the center does not meet all	
18	licensing la	ws, rules and regulations. The center must conform to the requirements	
19	on or before	e six (6) months for a License to be issued. A Provisional License may	
20	be extended or issued for more than six (6) months upon approval by the Director.		
21	In the event that the conditions are not met by the expiration date of the Provisional		
22	License, the	e License shall be revoked, and the operations of the child care facility	
23	shall cease	immediately.	
24	§1102.7	Effective Date of License.	
25	(a)	The effective date for a License shall be as follows:	
26		(1) License.	

- (A) A License shall expire no later than two (2) years after the date of issuance.
 - (B) When a License is issued after a Provisional License, the expiration date of the License shall be two (2) years from the issuance date of the Provisional License.
 - (C) The License shall be renewed only upon satisfactorily meeting the requirements for application and the Department's approval.

(2) Provisional License.

The expiration date for Provisional License may vary as determined by the Director based on a reasonable time for compliance with these rules and regulations, and shall not exceed more than six (6) months from the date of issuance, unless otherwise approved by the Director as previously stated in §1102.6(d)(2).

§1102.8 Changes to Operation of the Child Care Center or Group Child Care Home.

(a) The Licensee must notify the Division in writing within twenty-four (24) hours or by the next working day, whichever comes first, of any significant changes planned in the operation of the child care facility, including services and staffing that directly or indirectly affects the operation of the program. No changes shall be made unless approved by the Division and all requirements for changes have been met as determined by the Department. If change affects continued operation of the child care facility, then necessary corrective action must be completed within the prescribed timeframe to come into compliance or sooner as determined by the Director. Significant changes include, but are not limited to, the following: Relocation of Child Care facility, Renovation to Existing Structure,

- 1 Increase/Decrease in Child Capacity, Changes in Staffing Pattern, Changes in
- 2 Policies and Procedures, Changes in Ownership, Changes in the Name of Business
- 3 Operation and Changes to Center Layout. Such changes shall be taken into
- 4 consideration at the discretion of the Department to determine status of the License
- 5 for continued or discontinued operation of services upon meeting requirements and
- 6 qualifications in accordance to these rules and regulations as deemed necessary.

7 §1102.9 Advertising.

- 8 (a) A child care facility licensed by the Department may publish
- 9 advertisements of the services for which it is specifically licensed. All
- advertisements shall include the child care facility's license number.
- 11 (b) All child care facilities that are required to be licensed and have failed
- to do so are prohibited from advertising such services.
- 13 §1102.10 Displaying License. The License shall be displayed at the child care
- 14 facility in a prominent and conspicuous location as designated by the Director to be
- viewed by the public at all times.

16 §1102.11 Right of Entry, Inspection, and Investigation.

- 17 (a) In exercising its authority to license child care facilities, the
- 18 Department's designated personnel shall have the right of entry, inspection and
- 19 investigation.
- 20 (b) The Division shall conduct inspections and investigation to ensure
- 21 compliance with these rules and regulations and to ensure the quality of care of
- 22 children in child care facilities.
- 23 (c) The Division shall review the qualifications of all staff members,
- 24 review written policies and program provisions, and conduct inspections of the

- 1 child care facility.
- 2 (d) In the event of a complaint or reason to believe that an unlicensed
- 3 child care facility operation is being conducted, authorized representatives of the
- 4 Department shall have the right to enter private property to verify and validate the
- 5 allegations. The Guam Police Department shall render assistance to the
- 6 Department in these cases, as needed.
- 7 (e) Authorized representatives of the Department shall be authorized to
- 8 visit a child care facility at any time during the hours of child care operation for
- 9 purposes of observing, monitoring and inspecting the facilities, activities, staffing
- and other aspects of the child care facility.
- 11 (f) The Licensee shall cooperate with the Department by providing
- access to its facilities, records, staff, and children in care. Failure to comply with
- reasonable requests may constitute grounds for denial, suspension or revocation of
- 14 the License.

- 15 §1102.12 Inspection Frequency. An inspection of a child care facility shall be
- 16 conducted at least once every six (6) months. Additional inspections shall be
- 17 conducted as often as necessary for the enforcement of these rules and regulations.

§1102.13 Report of Inspections.

- 19 (a) Whenever an inspection of a child care facility is made, identified
- deficiencies shall be recorded on the inspection report as approved by the Director
- or his/her authorized representative. The inspection report shall summarize the
- 22 requirements of these rules and regulations. Inspection remarks shall be written to
- 23 reference, by section number, the section violated, shall state the correction to be
- 24 made, indicating the time period(s) for correction which shall be reasonable
- depending on the nature of the non-compliance and the time required for correction.

- A copy of the inspection report shall be furnished to the person in 1 (b) charge of the child care facility at the conclusion of the inspection. 2 (c) The inspection report is a public document that shall be made 3 available for public disclosure to any person who requests the documents pursuant 4 to §1113.0. 5 §1102.14 Copies of the most current inspection report shall be 6 posted adjacent to the License in a prominent and conspicuous location as 7 8 designated by the Director or the Director's authorized representative to be viewed by the public at all times. 9 §1102.15 License Fees. The Department shall charge non-refundable fees as 10 11 prescribed by the Department for the following: (a) New License 12 (b) Renewal License 13 (c) Duplicate License 14 (d) Amended License 15 (e) Provisional License 16 Fee schedule shall be promulgated pursuant to Article 3- Rule Making Procedures, 17 of Chapter 9, Title 5, Guam Code Annotated. 18 **Section 1103.0** 19 **ORGANIZATION** 20
- 21 **§1103.1** General.

1	(a) Each Licensee which is a person, partnership, corporation, limited		
2	liability corporation, limited liability partnership, or association shall be organized		
3	according to its legal status as required by local law and applicable rules and		
4	regulations.		
5	(b) There shall be an internal structure which provides for an appropriate		
6	governing authority which is:		
7	(1) Responsible for the development and enforcement of operating		
8	policies, procedures of child care staff employment, finances and the total		
9	organization of child care services; and		
10	(2) Located so as to be familiar with, and accountable for, all		
11	aspects of the operation of the child care facility for and reasonably		
12	accessible to the Division.		
13	Section 1104.0		
13 14	Section 1104.0 HEALTH AND SAFETY		
14	HEALTH AND SAFETY		
14 15	HEALTH AND SAFETY §1104.1 General. The requirements for sanitation, health and safety		
141516	§1104.1 General. The requirements for sanitation, health and safety shall be adopted and in compliance with the Division of Environmental Health,		
14151617	§1104.1 General. The requirements for sanitation, health and safety shall be adopted and in compliance with the Division of Environmental Health, Department of Public Health and Social Services' applicable mandates and rules		
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14151617	§1104.1 General. The requirements for sanitation, health and safety shall be adopted and in compliance with the Division of Environmental Health, Department of Public Health and Social Services' applicable mandates and rules		

§1105.1 General

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- 2 (a) Child care facilities shall implement developmentally appropriate
- 3 practices. The Department has developed voluntary early learning guidelines that
- 4 facilities may use as a guide in developing and/or adopting a developmentally
- 5 appropriate curriculum. (Appendix B: The Guam Early Learning Guidelines for
- 6 Young Children Birth to 36 Months and the Guam Early Learning Guidelines for
- 7 Young Children Ages Three to Five);
- 8 (b) Child care facilities that provide after school programs for older 9 children shall implement age-appropriate curriculum;
- 10 (c) The program shall promote building positive relationships among 11 children and adults to increase and/or maintain a sense of self-worth and 12 responsibility to a community;
- 13 (d) The program shall implement a curriculum that is in harmony with 14 goals that promote learning and development in the cognitive, social, emotional, 15 language, aesthetic and physical areas;
 - (e) The program shall promote effective teaching strategies within its curriculum that reflect culture, language and developmental needs of children to increase learning and development;
- 19 (f) The program shall have in place, different assessments, formal or 20 informal, that provide information on individual learning and development to 21 ensure appropriate instruction, intervention, and/or evaluation that meet individual 22 needs and program goals;
 - (g) The program shall promote health, safety, and nutrition where children and adults are protected from illness and harm;
- 25 (h) The program shall employ staff with the knowledge, skills, and 26 abilities to foster children's learning and development and support families' needs 27 and interests;

- 1 (i) The program shall build partnerships with families to support active 2 involvement in their children's growth and development;
 - (j) The program shall connect with community resources to support program goals such as health, curriculum, transitions, diversity, and inclusion;
- 5 (k) The program shall have well-maintained indoor and outdoor physical 6 environments that are appropriate, safe, and accessible;
 - (l) The program shall have well-managed policies and procedures promoting a system where children, families, and staff receive high-quality experiences;
 - (m) The Early Childhood Director shall seek authorization from the parent or guardian of a child who has an Individualized Family Service Plan or Individualized Education Plan to assist in meeting the developmental and educational needs of a child with a disability.

14	Section 1106.0
15	STAFF TO CHILD RATIO

16 **§1106.1** General.

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(a) The number of children per staff member shall not exceed:

Age of Child	Child:Staff Ratio	Effective Date of Compliance For Existing Child Care Facilities
Birth to 12 months	4:1	January 1, 2012
13 months to 2 years	7:1	January 1, 2012
13 months to 2 years	6:1	January 1, 2013

25 months to 3 years	10:1	January 1, 2012
37 months to 4 years	15:1	January 1, 2012
4 years and up	20:1	January 1, 2012

- 1 (b) Other hired staff who do not provide direct care and education to 2 children shall not be counted under the staff to child ratio (i.e. cooks, maintenance, 3 and housekeeping).
 - (c) Early Childhood Directors are not counted in the child staff ratio.

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- (d) No child shall be left without adult supervision at any time. Staff to child ratio shall be maintained during all hours of operation. Staff shall be within sight and sound of each child in the child care facility at all times. Staff who provide direct care and education to children shall not engage in other activities while performing their regular duties, unless used for educational purposes (e.g. light housekeeping duties).
- 11 (e) During nap time, staff to child ratio must be maintained and 12 physically present in the same space as the children's sleeping area.
- §1106.2 Existing Child Care Facilities. All existing child care facilities currently in operation shall be required to come into compliance with §1106.1 on the effective dates of compliance as stated in §1106.1 (a).
- New Child Care Facilities. A new child care facility is any person or entity that is issued a new license to operate a child care facility after the promulgation of these Rules and Regulations. A new child care facility shall be required to come into compliance with §1106.1 upon issuance of a license to operate and the effective dates of compliance stipulated in §1106.1(a) are

1 applicable to the new licensee.

2	Section 1107.0
3	ADMISSIONS

4 §1107.1 General.

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Operators of child care facilities shall provide appropriate care to help the child grow and develop physically, mentally, socially, emotionally, and spiritually at his or her own pace, ensuring the child's overall welfare.

8 §1107.2 Illness and Communicable Disease Control.

- 9 (a) A general health screening and inspection shall be conducted daily on each child as soon as possible after the child enters the child care facility and whenever a change occurs while that child is in care. Information on each child shall be gathered by completing the health screening and inspection, by inquiring with the child's parents, and when possible, through a conversation with the child. A written record of any and all concerns shall be documented in writing. The health screening and inspection shall address:
 - (1) Observed changes in behavior or appearance from behaviors observed during the previous day's attendance;
 - (2) Other signs or symptoms of illness (such as drainage from eyes, vomiting, diarrhea, etc.)
 - (b) **Isolation Area.** Each child care facility shall have a designated isolation area for a child who becomes ill at the facility. Such area shall be adequately ventilated and equipped with a bed, mat, or cot and materials that can be easily sanitized. Linens and disposables shall be changed after each use with

- used linens and disposables contained in a closed container in the isolation area until it can be cleaned or disposed of properly.
- (c) Any children showing signs of infectious illness must be sent to the isolation area to be kept separate and apart from the other children. The parent or guardian must be notified immediately to arrange alternative measures for the child's care. A staff member shall stay with the child at all times. The Early Childhood Director shall ensure that the staff to child ratio is in compliance at all times.
- (d) The rules and regulations of the Department on communicable diseases shall be followed where children show symptoms of communicable diseases. The child care facility shall post a Communicable Disease placard subject to the provisions of §2414 of Title 10 GCA, Chapter 2, Article 4 on communicable diseases. (www.guamcourts.org/justicedocs/index.html)
- (e) Children who have been determined to have an infectious illness or communicable disease shall not return to the child care facility without medical authorization, or until the signs and symptoms of the disease are no longer present.
- (f) A child may be excluded from the child care facility (i.e. sent home) as soon as possible if the child exhibits any condition or illness as listed in the current communicable disease report or illnesses as recommended and listed in guidelines developed by the American Academy of Pediatrics for exclusion of children from the child care facility. (www.aap.org)

§1107.3 Immunizations.

(a) All children attending a child care facility shall receive immunizations according to the Department's requirements in conformity with the Advisory Committee on Immunization Practices (ACIP), U.S. Center for Disease Control (CDC), Department of Health and Human Services, and the American Academy of

- 1 Pediatrics (AAP), unless excluded from the immunization requirements due to
- 2 religious exemptions (as approved by the Department) or medical contraindications
- 3 (as certified by a Guam licensed medical physician). (See Appendix D for
- 4 Recommended Immunization Schedules)
- 5 (b) Exemption from immunization for religious belief shall be
- 6 documented by a written, signed and dated statement from the child's parent or
- 7 guardian, that such vaccination or immunization would be against their religious
- 8 belief and would not constitute a contagious health risk for the public at large, as
- 9 certified by the Director. (P.L. 24-154, §3322.a.)
- 10 (c) Exemption from immunization for any medical reason shall be
- documented by a written, signed, and dated statement by a Guam licensed medical
- physician, that said child should be exempt from this section where such medical
- contraindication to his or her receiving a specific vaccine exists. (P.L. 24-154,
- 14 §3322.a.) The child care facility has the right to exclude children who do not meet
- the immunization requirements as stated under §1123.3 (a).
- 16 (d) Original statements (not copies) shall be kept in the child's record at
- 17 the Bureau of Communicable Disease Control of the Department for compliance
- purposes. A copy of the certificate for medical and religious exemptions shall be
- included in the child's record in the center.
- 20 (e) Child care facilities shall require parents or guardians to ensure their
- 21 children receive all follow-up immunizations needed to complete the
- 22 recommended series. A copy of the immunization records shall be filed in the
- 23 child's record at the Bureau of Communicable Disease Control of the Department.
- 24 (f) Parents or guardians shall be given a grace period, not to exceed thirty
- 25 (30) calendar days from the last assessment of the child's immunization record, to
- obtain required immunization(s) in the recommended series.

§1107.4 Testing for Tuberculosis

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- No child shall be permitted to attend a child care facility unless they have on file with the Child Care Director of the child care facility a report of a Tuberculosis (TB) Skin Test result.
- (a) If the child is entering from the United States (its states or its territories), such test must have been conducted within one year prior to enrollment.

 If the child is entering from an area other than the United States (its states or territories), such test must have been conducted within six (6) months prior to enrollment.
- 10 (b) If a child has had a positive TB Skin Test, a Certificate of TB
 11 Evaluation must be obtained from the Department. If this certificate indicates that
 12 the child is TB contagious, the child shall be permitted entrance to the child care
 13 facility only after he or she is certified as non contagious by the Department.

§1107.5 CPR and First Aid.

- (a) **CPR.** At least two (2) staff involved in providing direct care and education of children shall complete and maintain certification requirements in pediatric first aid and safety and management of blocked airway and rescue breathing, including Cardio Pulmonary Resuscitation (CPR). At least one (1) certified staff shall be on the premises at all times children are in care.
 - (b) **First Aid kit.** At least one (1) first aid kit containing materials to administer first aid must be maintained on the premises of all child care facilities at all times and wherever children are in care, including field trips and outings away from the facility. A complete first aid kit must also be present in vehicles used in the transportation of children during field trips and outings away from the facility.
 - (1) Each kit shall be in a closed container and labeled "First Aid."
 - (2) The kits shall be accessible to the staff members at all times and

- 1 kept out of the reach of children.
- 2 (3) Each first aid kit shall be replenished and updated on a regular 3 basis. Contents with elapsed expiration dates shall be discarded in a proper 4 manner.
- §1107.6 Medication. No medication shall be given without the signed consent of a parent and prescription drugs shall be given only when prescribed for a child by a licensed physician.
 - (a) Prescription and non-prescription medication brought to the child care facility by the parent or guardian shall:
 - (1) Be in the original container;
 - (2) Be properly labeled;

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- 12 (3) Be dispensed according to written directions on the prescription 13 label or printed manufacturer's label;
 - (4) Be stored separately and locked or placed out of children's reach; and
 - (5) Be stored at proper temperature as required by the manufacturer.
 - (b) Prescription medication must have a label stating the name of the physician, child's name, name of the medication, and medication directions.
 - (c) For the purposes of dispensing non-prescription medication that is not brought in by the parent, in the event of an emergency, non-prescription medication can only be dispensed if the facility has prior written authorization from the parent or guardian to do so. Any medication dispensed under these conditions must be documented in the child's file and the parent or guardian must be notified on the day of occurrence.
 - (d) If the parent or guardian notifies the child care facility of any known allergies to medication, written documentation must be maintained in the child's

- 1 file and must be shared with staff and must be posted with stored medication.
- 2 (e) Any medication administered by any staff of the child care facility
- 3 shall be documented and recorded in a Medication Administration Log.

4 §1107.7 Food and Nutrition.

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(a) Food and Nutrition Policies and Plans

- (1) The facility shall have a food handling, feeding, and nutrition plan that address the following items and delegates responsibility for each:
 - a. Food handling, preparation, and service;
 - b. Staffing;
 - c. Nutrition education for parents, staff, and children.

(b) Meals Prepared and/or Served On-Site.

- (1) A child care facility that prepares and cooks meals for children shall provide adequate nutritious food appropriate to the age of the child at normal meal time intervals, and shall follow the U.S. Department of Agriculture's (U.S.D.A.) Food and Nutrition Guidelines and Food Guide Pyramid for Young Children (Appendix E) based on the latest recommendations adopted by U.S.D.A. For current and updated information on nutrition guidelines recommended by the U.S.D.A., please refer to their website at www.usda.gov.
- (2) Meal and snack menus shall be planned, written and posted at the beginning of each week. Menus shall be dated and posted in the food service area and in a conspicuous area easily accessible to parents or guardians. Any menu substitution shall be noted on the menu.
- (c) A child care facility where parents or guardians provide meals for their children should promote an understanding of the importance of nutritious meals and snacks as recommended by the U.S.D.A. Food and Nutrition Guidelines.

(Appendix F)

(d) If a special diet is required for a child by a physician, a copy of the physician's order, a copy of the diet and a sample meal plan for the special diet shall be maintained in the child's file. If the parent or guardian notifies the child care facility of any known food allergies, written documentation must be maintained in the child's file. Special food restrictions must be shared with staff and must be posted in a conspicuous location in the kitchen area to serve as a reminder for staff members.

(e) Food Service.

- (1) Children shall be supervised during all meal times. All food shall be served in individual containers for each child.
- (2) Infants shall be fed by a staff member and at no time shall propped bottles be permitted when feeding infants. There shall be no automatic feeding devices unless medically prescribed. All bottles shall be individually labeled with the child's name.
- (3) Heated foods and bottles must be tested before feeding to ensure heat is evenly distributed and to prevent injury to children.
- (4) Child care facilities shall provide sufficient seating so that children are seated at tables for meals.
 - (5) Food shall not be used as a reward or punishment.

Section 1108.0 MATERIALS AND EQUIPMENT

§1108.1 General.

(a) The selection, quantity, arrangement and use of available materials

- and equipment shall be age-appropriate, durable, meet recommendations of the U.S.
- 2 Consumer Product Safety Commission (CPSC), including the CPSC Handbook for
- 3 Public Playground Safety (Appendix G), meet recommendations from the
- 4 Americans with Disabilities Act (ADA) for all children, including children with
- 5 special needs.

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- 6 (b) The materials and equipment shall:
- 7 (1) Provide opportunities for indoor and outdoor play, exploration, 8 expression, experimentation and discovery;
 - (2) Provide opportunities for learning concepts and skills in different developmental domains;
- 11 (3) Represent the diversity of children, families, culture, age, 12 gender, language and abilities;
 - (4) Provide safe, but challenging learning opportunities where problem solving is practiced; and
- 15 Support curriculum, meet goals and objectives of program, and 16 foster desired outcomes for children.

17 §1108.2 Storage Spaces.

- 18 (a) Storage spaces for individual storage of children's clothing and 19 personal belongings shall be available and labeled;
- 20 (b) Storage spaces for accessible play materials and equipment used by 21 the children shall be available; and
- 22 (c) Storage spaces for other equipment, materials, and supplies used by 23 staff shall be available but secure and out of children's reach.
- Sleeping Equipment and Bedding. The following sleeping equipment shall be safe, sturdy, clean, age-appropriate and available:

Individual bed, cot, crib, sleeping bag, mat, or pad, for each child who 1 (a) rests; and 2 A clean sheet or cover to be used on the sleeping equipment for each 3 (b) child. 4 **Section 1109.0** 5 6 PERSONNEL 7 **§1109.1** General. There shall be sufficient number of qualified staff to carry out the 8 program of the child care facility at all times. 9 10 (b) Child care facilities shall develop and record policies pertaining to personnel practices. 11 The child care facility shall ensure that all new employee hires, (c) 12 including submission of clearance documents, are reported to the Division prior to 13 their employment. 14 Information on Current Staff Members. 15 **§1109.2** The following information shall be supplied to the Division for all 16 (a) staff members: 17 (1) Name, date of birth, age, home address and telephone number; 18 **(2)** Education transcripts and/or Early Childhood Care and 19 Education (ECCE) certificate; 20 Experience; (3) 21

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Health records;

Health Certificate(s);

(6) Police and Criminal Court Clearance; 1 2 **(7)** Child Abuse and Neglect Registry Clearance; and (8) Other information as requested by the Division. 3 A listing of all practicum students and/or volunteers who serve twenty 4 (b) 5 (20) or more hours per week. **§1109.3** Responsibilities and Qualifications for Early Childhood Director. 6 Responsibilities of Early Childhood Director. 7 (a) **(1)** There shall be a responsible Early Childhood Director, or their 8 designee, in charge of the child care center at all times during hours of 9 operation. To be in charge means that the responsible person is on the 10 premises, available to staff, parents or guardians, and children. It precludes 11 outside employment which interferes with these duties. 12 **(2)** The Early Childhood Director shall not be a full-time teacher or 13 early childhood provider. 14 The Early Childhood Director shall be responsible for the (3)15 overall administration of the child care center's policies and procedures. 16 (4) When the Early Childhood Director is required to be absent 17 temporarily from the child care facility, arrangements shall be made for the 18 19 Early Childhood Assistant Director or a staff who is at least 21 years of age and meets the requirements of no less than an Early Childhood Lead 20 21 Provider, to act as a substitute for a maximum of one (1) month. After one (1) month, the Early Childhood Director shall hire an Acting Director if 22 23 prolonged absence is necessary. The qualifications **Qualifications of Early Childhood Director.** 24 (b) for the Early Childhood Director shall be as follows: 25

The Early Childhood Director shall be at least twenty-one (21)

(1)

1 years of age.

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- 2 (2) The Early Childhood Director shall have education and 3 experience which will provide the knowledge, skills, and attributes and 4 qualities necessary to carry out an effective program of quality child care set 5 forth to these Laws, Rules and Regulations.
 - (3) The minimum education and training requirement for an Early Childhood Director is Level 3 Early Childhood Master Provider/Early Childhood Director as indicated in Guam's Plan for Professional Development. (See Appendix A).

10 §1109.4 Responsibilities and Qualifications of Early Childhood Assistant 11 Director.

- (a) Responsibilities of Early Childhood Assistant Director. The Early Childhood Assistant Director shall be responsible and works with or alongside the Early Childhood Director to carry out the program of the center under the guidance of the Early Childhood Director.
 - (b) Qualifications of Early Childhood Assistant Director. The Early Childhood Assistant Director shall meet the same minimum education and training requirements as an Early Childhood Director as stated in §1109.3(b)(3).
- 19 (1) The Early Childhood Assistant Director shall be at least twenty-20 one (21) years of age.
- §1109.5 Requirements of Staff Members. Each staff member shall be qualified through training, experience, skills, and education, as indicated in
- Guam's Plan for Professional Development. (Appendix A)
- 24 (a) Educational requirements of staff shall be as follows: (as referenced in 25 the Guam's Plan for Professional Development):

1) By 2013, twenty-five percent (25%) of early childhood providers
2 employed by the child care facility shall meet the requirements of a
3 Level 2 Early Childhood Lead Provider;

- (b) All staff members should have a physical examination from a licensed physician indicating that the individual is in good health, free from highly contagious diseases and any disability which would limit his/her ability to adequately care for children. This physical examination report shall be renewed annually and shall be kept on file in the facility.
- (c) All staff members should have a valid Health Certificate pursuant to Title 10 GCA Chapter 22 and applicable rules and regulations. These documents shall be renewed annually with copies prominently posted in the facility as required. Each staff member must comply with having their Health Certificate on their person at all times while working as required by applicable rules and regulations.
- (d) Operators of child care facilities must obtain a valid Sanitary Permit pursuant to Title 10 GCA Chapter 21 and applicable rules and regulations. This permit shall be renewed annually, and prominently posted in the facility as required.
- (e) The Early Childhood Director shall provide information on workshops, seminars, training sessions or courses available to all staff members to encourage staff growth and development.
- (1) Training topics should include, but is not limited to, one or more of the following topical/competency areas (as referenced in Guam's Plan for Professional Development):
 - (A) Child Development Theory and Practical Application;
 - (B) Healthy and Safe Environments;
 - (C) Adaptations and Modifications;

Working with Families; 1 (D) Observation and Assessment; and 2 (E) Professional Conduct and Ethics. (F) 3 (f) Volunteers and Practicum Students who serve more than twenty (20) 4 hours a week, are required to have a valid Health Certificate and physical 5 examination prior to providing services. 6 Licensees shall be responsible for ensuring that Licensees and all staff 7 (g) members are free of serious emotional problems which limit their ability to care 8 9 for children and that they demonstrate evidence of the ability to deal effectively with practical problems of daily living and of child care. 10 Licensees and all staff members shall be of reputable and responsible (h) 11 12 character and shall not have a criminal history record, employment history or background which poses a risk to children in care such as the following: 13 14 **(1)** Conviction of a crime involving violence, alcohol or drug abuse, sex offense, offense involving children and any other conviction, the 15 circumstances of which indicate that the applicant or employee may pose a 16 danger to children; 17 Type of criminal offense, when it occurred, and evidence of (2) 18 19 rehabilitation may be considered in determining whether the criminal history record poses a risk to the health, safety or well-being of children in care; 20 (3) An employment history indicating violence, alcohol or drug 21 abuse and any other violation of employer rule or policy, the circumstances 22 of which indicate that the applicant or employee may pose a danger to 23 children; and 24 A documented history of an individual who was found to be in **(4)** 25 non-compliance and violation of licensing laws, rules and regulations and 26

failed to conform to standards.

17	GROUP CHILD CARE HOMES
16	Section 1110.0
15	parents, and deal effectively with practical problems of daily living.
14	(3) Ability to work positively with children, co-workers and
13	adjustment into the child care facility.
12	(2) Ability to respect the individual child's uniqueness and level of
11	education of the children.
10	(1) Capacity to perform the duties required for the care and
9	(j) Staff members shall demonstrate the:
8	for Professional Development; and
7	Provider within 12 months of employment as indicated in the Guam's Plan
6	(2) Complete requirements for a Level 1 Initial Early Childhood
5	(1) Be at least eighteen (18) years of age or older;
4	children shall have the following minimum qualifications:
3	(i) Staff members directly responsible for the care and education of
2	been identified as the substantiated perpetrator of child abuse or neglect.
1	(5) Background information which shows that the individual has

§1110.1 Group Child Care Homes

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- Applicability. The provisions of §1102 to §1111 shall **(1)** apply to all group child care homes.
- Requirements for Group Child Care Home Providers. The **(2)** requirements for group child care home providers shall be as follows:
 - Demonstrate and maintain the capacity to perform the (a) duties required for the care and education of the children.

1	(b) Demonstrate and maintain the ability to respect the
2	individual child's uniqueness and level of adjustment.
3	(c) Demonstrate and maintain the ability to work
4	harmoniously with parents and other co-workers.
5	(d) Demonstrate and maintain an understanding of
6	developmentally appropriate practices in early childhood
7	education.
8	(3) Qualifications of Group Child Care Home Providers. The
9	qualifications for the group child care home providers shall be as
10	follows:
11	(a) Child care providers shall be free of serious emotional
12	problems that interfere with their ability to care for children and must
13	demonstrate evidence of ability to deal effectively with practical
14	problems of daily living, child care, and work positively with children,
15	co-workers and parents.
16	(b) Child care providers shall have the following minimum
17	qualifications:
18	(1) Be at least 21 years of age or older (each additional
19	provider in a Group Child Care Home shall be at least 18 years of age)
20	(2) Receive 15 hours of annual training in the areas of,
21	but not limited to, Health, Safety, Nutrition, and Child Development;
22	and
23	(3) Maintain Certification in Pediatric CPR and
24	Pediatric First Aid.
25	(c) Child care providers in contact with the children must
26	have a physical examination from a licensed physician indicating that
27	the individual is in good health and free from highly contagious

diseases and any disability which would limit his/her ability to care for children. This physical examination report shall be renewed annually and shall be kept on file in the group home facility.

- (d) Child care providers should have a a valid health certificate pursuant to Title 10 GCA Chapter 22 and applicable rules and regulations. These documents shall be renewed annually and kept on file and/or prominently posted in the facility as required.
- (e) Child Care Providers, and all other adult members in the home, shall obtain a Police Clearance, Criminal Court Clearance listing the types of criminal convictions, if any, and Clearance from the Child Abuse and Neglect and Sex Offender Registries.

Section 1111.0
REPORTING REQUIREMENTS

§1111.1 Reporting Child Abuse and Neglect.

- (a) Pursuant to the Child Abuse and Neglect Reporting Act (Title 19 GCA, Chapter 13, Article 2 §13201), a person required to report suspected child abuse or neglect is defined as: "Any person who in the course of his or her employment, occupation, or practice of his or her profession, comes into contact with children. Such persons shall report when they have reason to suspect on the basis of their medical, professional, or other training and experience that a child is an abused or neglected child."
- (b) No person may claim "privileged communication" as a basis for his or her neglect or failure to report suspected child abuse or neglect or to provide Child Protective Services Section of the Bureau of Social Services Administration under

- the Division of the Department or the Guam Police Department with required information. Such privileges are specifically abrogated with respect to reporting suspected child abuse or neglect and providing information to the Department.
 - (c) The child care facility shall require each staff member to be knowledgeable and informed of their individual mandatory responsibility to report all incidents of child abuse or neglect to the Division's Child Protective Services Section accordingly.
 - (d) At the time of admission, the child care facility shall provide to the child's parent or guardian information that explains how to report suspected child abuse or neglect and that the facility is mandated to report any suspected child abuse or neglect to the proper authorities.

12 §1111.2 Reporting Licensing Complaints

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The child care facility shall provide written information detailing the steps to report any licensing, health, and safety violations against a child care facility at the time of admission, to the child's parent or guardian and to potential staff members prior to recruitment. The information must include the name, mailing address, and telephone numbers of the Division's Child Licensing Program.

18	Section 1112.0
19	DISPLAY OF DOCUMENTS

- §1112.1 General. The following documents shall be posted in a prominent and conspicuous location as designated by the Director by the public at all times in the child care facility:
 - (a) License to Operate a Child Care Facility;

1	(b)	Sanitary Permit;
2	(c)	Copy of Health Certificates;
3	(d)	Daily Schedule;
4	(e)	Fire Evacuation Plan;
5	(f)	Fire Extinguisher Signs;
6	(g)	Earthquake Preparedness Procedures;
7	(h)	Exit Signs;
8	(i)	Daily Menu (If applicable);
9	(j)	Inspection reports conducted by the Department of Public Health &
10		Social Services, Guam Fire Department, Department of Public Works,
11		and Department of Land Management;
12	(k)	Grading Placards issued by the Division of Environmental Health;
13	(1)	Non-Smoking Signs;
14	(m)	First Aid Kit Signs;
15	(n)	Communicable Disease Prevention Poster; and
16	(o)	Emergency phone numbers, to include, but not limited to the fire
17		department, police, emergency medical services and placed
18		conspicuously next to all operating phone lines; and
19	(p)	Other emergency procedures established by the child care facility.

20	Section 1113.0
21	RECORDS OPEN TO THE PUBLIC

22 §1113.1 Public Documents.

23 (a) The Division's licensing records are considered open records and are 24 available to the public.

1	(b)	Reque	ests for records are conducted by the Division in conformance
2	with the gu	idelines	s of the Sunshine Reform Act of 1999 (Title 5 GCA, Chapter 10,
3	Article 1).		
4	(c)	Exce	ptions are:
5		(1)	The name and identifying information about a reporter of
6	alleg	ed viol	ation of the Laws, Rules and Regulations or people who make
7	alleg	ations c	luring an investigation unrelated to the original report;
8		(2)	Information identifying children's names;
9		(3)	Criminal history information;
10		(4)	Reports and records received from other agencies including
11	polic	e, court	clearances and child protection reports;
12		(5)	Certain confidential information from other agencies;
13		(6)	Personal references requested by the Division;
14		(7)	Scholastic records, health reports, physical, social or
15			psychological;
16		(8)	Information about pending court cases; and
17		(9)	Information about an abuse or neglect investigation that has not
18	been	comple	eted.

19	Section 1114.0
20	TRANSPORTATION PROVISIONS

- 21 §1114.1 General. When transportation is provided by a child care facility,
- 22 children shall be protected by adequate supervision, safety precautions, and
- 23 liability and medical insurance coverage as follows:

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(a) The vehicle and driver providing transportation shall be in compliance

- with all relevant motor vehicle and traffic laws.
- 2 (b) During any field trip or excursion operated or planned by the child care facility, the staff to child ratios as provided in §1106.1(a) shall apply.
- 4 (c) Children shall be instructed in safe transportation conduct as 5 appropriate for age and stage of development.
 - (d) Infants, toddlers, and preschoolers transported in vehicles by staff members, either to and from the child care facility or for any program activities, shall be properly secured in an age and size appropriate child passenger restraint system, approved safety belts, or safety harnesses, which meets federal motor vehicle safety standards and in accordance with the manufacturer's operating instructions as mandated by Guam law.
 - (e) Children shall not be allowed to ride in the back of pick-up trucks, jeeps, or other open-air vehicles that are not fully enclosed.
 - (f) Children shall be supervised in any vehicle at all times.

Section 1115.0 COMMUNICATION BETWEEN PARENTS AND EARLY CHILDHOOD PROVIDERS

18 **§1115.1** General.

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- 19 (a) Early childhood providers shall communicate and maintain an open 20 door policy with parents or guardians including, but not limited to the following 21 information:
 - (1) Information and instructions related to the child; and
- 23 (2) Health, safety, child development, or behavior of the child to 24 the parents or guardians.

1 (b) Parents or guardians are encouraged to notify the child care facility
2 immediately of a concern which should be addressed immediately and expect
3 feedback from the child care facility in a timely manner, no later than two (2)
4 business days.

5 Section 1116.0

PARENTAL ACCESSIBILITY

§1116.1 General.

a) During hours of operation, a child care facility shall allow access by parents or guardians having legal custody of a child in care to those areas of the child care facility that is licensed for child care. This is to allow parents or guardians the opportunity to observe their child and the operation of the child care facility. Access to a child care facility by parents or guardians with legal custody of children in care does not have to be arranged in advance with the child care facility.

§1116.2 Refraining from Releasing Children to Family.

a) If a parent or authorized person is found to be behaving in a way that impairs the person's ability to care for the child (i.e., drunken behavior, belligerent) or lack suitable equipment (i.e., appropriate child passenger restraint system), the child care providers shall refrain from releasing the child to the family. Child care providers shall contact appropriate law enforcement agents, as needed.

Section 1117.0

NON-DISCRIMINATION

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§1117.1 General. A child care facility shall not discriminate against any 3 person on the ground of race, color, national origin, age, sex, religion or disability 4 5 in admission to, participation in, or receipt of the services and benefits of any of its programs and activities or in employment. Furthermore, a child care facility shall 6 not deny or provide for the access and accommodation of persons with disabilities 7 in compliance with the Americans with Disabilities Act of 1990 (Title 42 United 8 9 States Code, Section 12101). Child care facilities shall also conform to any territorial laws and applicable rules and regulations governing persons with 10 11 disabilities and other protected groups.

Section 1118.0
ADMINISTRATIVE PENALTIES

§1118.1 Administrative Penalties.

- (a) The Director shall impose a fine for any child care facility whenever the Division finds upon inspection or through information in its possession that a person operating a child care facility is not in compliance with these rules and regulations. Before imposing an administrative penalty, the Director shall issue a notice of its intent to impose the penalty and provide the child care facility with an opportunity to request a hearing on the proposed penalty. It is the Department's responsibility to schedule such fair hearings. The hearing will be conducted in accordance with §1121.0.
- (b) Any person or child care facility may seek review of any administrative penalty imposed before the Superior Court of Guam. Such review

- shall be upon the record established before the Director and *not de novo*. The Superior Court may sustain, modify or vacate any administrative penalty it reviews.
- (c) If any person, or child care facility fails to comply with an administrative penalty order after it has becomes final, the Attorney General shall bring a civil action to enforce the order and to recover the amount ordered or assessed, plus current interest from the date of the final order or decision. To prevail in such an action, the Director need establish only that:
 - 1) Notice was given as required;

- 2) A hearing was granted to the defendant or that the defendant requested no hearing; and
- 3) The penalty was imposed and has become final either because the administrative order was not appealed to the Superior Court, or that after judicial review the administrative order remains an unsatisfied obligation.
 - (d) Fines will be determined according to the following classifications:
- 1) Class I violations are subject to a fine of \$250 for each violation cited. A Class I violation is defined as:
 - i. the operation of a child care facility without a License;
 - ii. any violation of a regulatory requirement contained in these rules and regulations which harms a child or places a child at risk of death, serious, or protracted disfigurement, or protracted impairment of physical illness or emotional health, including, but not limited to the following:
 - 1. the existence of any condition which constitutes or creates a serious fire, safety or health risk, including, but not limited to, a substantial failure of the child care facility's fire detection or prevention system or conditions which would prevent or impede emergency evacuation procedures;
 - 2. the use of corporal punishment or frightening or humiliating methods of control or discipline;
 - 3. no supervision;
 - 4. repeated findings that the child care facility has exceeded its maximum permitted capacity;
 - 5. the abuse of a child who is receiving care at the child care facility by the owner, director, or staff of the child care facility;

the intentional failure to report instances of alleged 6. 1 child abuse or maltreatment to the Child Protective Services 2 Section of the Division and/or take appropriate action to protect 3 children when an allegation of such abuse or maltreatment is 4 reported to the child care facility; and 5 the refusal or failure to provide access to the child 7. 6 7 care facility to the Director or his/her authorized representative for the purpose of conducting inspection or child care 8 9 investigation. 2) Class II violations are subject to a fine of \$100 for each 10 violation cited. A Class II violation is defined as any violation of a 11 regulatory requirement contained in the rules and regulations which places a 12 child at risk of physical, mental or emotional harm, including, but not 13 limited to the following: 14 inadequate or inappropriate supervision; 15 iii. inadequate light, ventilation, sanitation, food, water or iv. 16 heating; and 17 first violation for providing care for more than the 18 v. maximum number of children permitted by its license. 19 Class III violations are subject to a fine of \$50 for each 3) 20 violation cited. A Class III violation is defined as any violation of a 21 regulatory requirement contained in these rules and regulations other than 22 23 those included under Class I or II violations, including but not limited to the following: 24 vi. Incomplete personnel and child enrollment files; 25 vii. Absence of Child Care Director and Assistant Director on 26 child care facility; 27 viii. Child Care Director providing direct care of children; 28 ix. Outdated first aid kit and other safety equipment/supplies. 29 Any violation noted in more than one written inspection report 30 (e)

prepared by the department and sent to the child care center so that corrective

action could be taken shall be considered a repeat violation.

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Section 1119.0

DENIAL, SUSPENSION, OR REVOCATION OF LICENSE

§1119.1 Denial, Suspension, and Revocation of License.

- a) The Department may suspend any License to operate a child care facility under, but not limited, to the following conditions:
- (1) Any environmental health violation under Title 10 of the Guam Code Annotated, Chapters 20 through 40 and those applicable rules and regulations. The Director has general supervision of environmental health and shall be responsible for carrying out the provisions of this Code. When the demerit score of the establishment is more than forty (40), the sanitary permit shall be immediately suspended; and in the case of temporary food service establishments, violations must be corrected within a specified period of time not to exceed twenty-four (24) hours. Failure to comply with such notice shall result in immediate suspension of the sanitary permit;
- (2) If the operation of the child care facility otherwise constitutes a substantial or serious hazard to public health;
- (3) The applicant or Licensee failed to comply with these rules and regulations, the corrective action in the inspection report, Notice of Adverse Action, and suspension;
- (4) The applicant or Licensee failed to pay a fine after either failing to appeal the assessment of a fine within the prescribed time or after a hearing where assessment of a fine was upheld;
- (5) The applicant or Licensee submitted any misleading or false statement or report required in these rules and regulations;

- 1 b) The Department may deny or revoke any License to operate a child 2 care facility under, but not limited to the following conditions:
 - 1) Violating the provisions of §2408 of the Child Welfare Services Act (Title 10 GCA, Chapter 2 Article 4);
 - 2) Upon a substantial or serious violation under these rules and regulations, which affects the health and safety of children in care by a child care facility or by any of its employees;
 - 3) Any substantiated charge of child abuse or neglect;
 - 4) The applicant or Licensee submitted any misleading or false statement or report required in these rules and regulations;
 - 5) The applicant or Licensee refused to submit any report or make available any records required under §1102.0 of these rules and regulations;
 - 6) The applicant or Licensee refused to admit, at a reasonable time, any employee of the Department authorized by the Director to investigate or inspect, in accordance with §1102.11 of these regulations; or
 - 7) The applicant or Licensee failed to obtain a license prior to opening child care facility.

§1119.2 Effect.

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- 19 (a) Upon suspension or revocation, the Licensee shall immediately return 20 the License to the Division and the Licensee shall immediately cease all 21 operations. The Licensee must provide its roster of enrolled children and 22 emergency contact numbers to the Division's inspector who shall ensure that all 23 measures are taken to contact the parents/guardians of all the children to be picked 24 up.
 - (b) Whenever a License is suspended, a Provisional License may be issued to resume operation. The child care facility must submit a corrective action

- plan within the prescribed time frame to come into compliance. When the child care facility submits documentation or all corrective actions have been taken, the License will be upgraded back from its Provisional License to License status.
 - (c) When a Licensee fails to come in to compliance after being issued a provisional license, the License shall be revoked. A Licensee shall not qualify for a license from the Department for one (1) year after a final decision has been rendered to revoke the license. Thereafter, Licensee shall be eligible to operate a child care facility only if compliance of these rules and regulations can be demonstrated.
 - (d) The Licensee shall not be eligible to operate a child care facility if convicted of crime against persons and/ or listed in the Child Abuse Registry and / or Sex Offender Registry as indicated in Section 1109.5 (h).

§1119.3 Suspension in an Emergency.

- (a) The Department may suspend any License without a prior hearing if failure of the Licensee to comply with any these rules and regulations results in an emergency situation which endangers the life, health, or safety of children or staff present in the child care facility. The Licensee shall be notified of any such suspension of a License by written notice that is either hand delivered, mailed via first class mail, certified or registered, return receipt requested, or delivered by courier requiring a signed receipt.
- (b) If the Department receives a request for hearing within five (5) business days following the Licensee's receipt of such notice, a hearing shall be held within ten (10) business days of the receipt of such request for hearing. The suspension shall remain in effect pending such a hearing.
 - (c) The sole issue at the fair hearing shall be whether the Department has reasonable cause to believe that the Licensee's failure to comply with these rules

- and regulations resulted in an emergency situation which endangered the life, health, or safety of children or staff present in the child care facility. If a report indicates that any abuse or neglect occurred in a licensed child care facility or during participation in a licensed child care facility related activity, it shall be
 - (d) The Licensee shall notify the parents or guardians of all children enrolled in the child care facility and all funding agencies of any such suspension of a License within two (2) business days of receipt of notice from the Department.
 - (e) Upon suspension, the Licensee shall immediately return the License to the Division and cease providing services.

12 §1119.4 Follow-up to Enforcement Action.

prima facie evidence that an emergency existed.

- (a) Upon the expiration of the time frame(s) prescribed in a Corrective Action Plan for compliance, inspection report, or Notice of Adverse Action, the Division staff will determine compliance by visiting the child care facility or program, reviewing documents, and/or verifying compliance through whatever other means the Division deems suitable.
 - (b) If a determination of non-compliance is made, the Division shall request an additional corrective action plan or Notice of Adverse Action. The Department may, in addition to any of the actions listed above, levy an administrative penalty; or deny, suspend or revoke a license.
 - (c) These rules and regulations shall in no way limit the Department's authority to visit any child care facility, subject to licensure or approval by the Department to determine compliance with these rules and regulations, nor do these regulations limit the Department's authority to deny, suspend, or revoke a license.

Section 1120.0 RIGHT TO APPEAL

§1120.1 General. Any child care facility receiving a notice indicating 3 that the Director has initiated an action to deny, suspend, or revoke its License, 4 5 shall result in the Licensee being informed of its right to appeal and the procedures to file an appeal. Except for a suspension in an emergency as outlined in §1119.3 6 7 of these rules and regulations, a child care facility affected by an adverse action may initiate an appeal by means of a written request to the Department within ten 8 (10) working days after the Licensee has been served by written notice that is 9 either hand delivered, mailed via first class mail, certified or registered, return 10 receipt requested, or delivered by courier requiring a signed receipt. Failure to 11 12 request within the timeframe will constitute a waiver of right to a hearing.

13	Section 1121.0	
14	HEARING	

§1121.1 General.

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a) Except for a suspension in an emergency as outlined in §1119.3 of these rules and regulations, whenever a License is to be denied, suspended, or revoked, the Licensee shall be notified in writing through a Notice of Adverse Action by the Director ten (10) days prior to the effective date of the agency's action to deny, suspend or revoke the License. An opportunity for a hearing will

also be provided upon service of the Notice of Adverse Action for an administrative penalty. A child care facility may request for a hearing on any actions taken of denial, suspension and revocation taken by the agency.

- (b) Upon receipt of a request for a hearing, the Director shall arrange to hear the appeal of the child care facility within 20 working days following receipt of the written request. The Director shall make final determination to repeal or stay any denial, suspension or revocation described in §1119.0 upon the completion of a hearing.
- (c) If no written request for hearing is filed within ten (10) working days of receipt of the notice, the Department's disciplinary action is sustained as noted in the Notice of Adverse Action and the child care facility will be notified of the decision in writing.

13	Section 1122.0
14	SERVING OF NOTICES

§1122.1 General. A notice provided for in these rules and regulations is properly served when it is delivered to the Licensee or to the person in charge of the child care facility, or when it is hand delivered, or mailed to the licensee via first class mail, certified or registered, return receipt requested, or delivered by courier requiring a signed receipt to the last known address of the Licensee. A copy of the notice shall be filed in the records of the Bureau of Social Services Administration, Division of Public Welfare, Department of Public Health and Social Services.

Section 1123.0 SEPARABILITY

- 3 §1123.1 General. If any phrases, clauses, sentence, section, subsection,
- 4 provision or part of these rules and regulations or its applicability to any person or
- 5 circumstance, if for any reason is held to be unconstitutional or invalid, the
- 6 remaining portions of these rules and regulations, or the application of these rules
- 7 and regulations to other persons or circumstances shall not be affected.

Section 1124.0

CHILD CARE FUND

- 10 **§1124.1** Creation of Child Care Reserve Fund; No Commingling. There is 11 hereby created, separate and apart from other funds of the government of Guam, a 12 reserve fund known as the Child Care Fund (the Fund). The Fund shall not be 13 commingled with the General Fund or any other funds of the government of Guam 14 and shall be deposited into a separate account
- 15 **§1124.2 Expenditures from the Fund.** All proceeds from fees and fines collected pursuant to these rules and regulations shall be deposited into the Fund and shall be expended upon legislative appropriation solely in support of the functions of the Division of Public Welfare of the Department of Public Health and Social Services including but not limited to: recruitment of child care licensing staff, professional development, training and technical assistance for child care professionals and licensing staff, and quality care and education of children. Any

- 1 unexpended balance of the Fund shall be carried over to the next fiscal year and
- 2 shall not decrease the local budget based on the fees and fines in collected in this
- 3 Fund from previous budget year.
- 4 §1124.3 No Transfer Authority. The money placed in the Fund is not subject
- 5 to any transfer authority of I Maga'lahen Guåhan [Governor of Guam].

6	Section 1125.0
7	REVIEW

- 8 §1125.1 General. The Department shall review and update these regulations
- 9 as needed, but in no event longer than five (5) years after the date of the
- promulgation of these Rules and Regulations.